

## Transit Provisions of the Energy Charter Treaty and draft Transit Protocol

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"Energy Transit in Eurasia: Challenges and Perspectives"
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### **CONTENTS**

- 1. Energy Charter Treaty and Transit Protocol
  - a) Main benefits of the ECT
  - b) History of transit protocol
- 2. Major Energy Charter Transit Protocol Issues:
  - a) Provisions
  - b) Remaining open issues
- 3. Benefits



#### BENEFITS OF ECT ON TRANSIT

- Freedom of Energy Transit
- Non-discrimination:
  - As to origin, destination or ownership
  - As to pricing
- No unreasonable delays, restrictions or charges
- Non-interruption of flows until dispute is settled
- No mandatory Third Party Access, but access to free (available – EC TP) capacity



#### BENEFITS OF ECT ON TRANSIT

- National Treatment:
  - Transit treated no less favourably than energy originating in or destined for transit country itself
- Not place obstacles to new capacity establishment:
  - Lacking infrastructure
  - Insufficient available capacity



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### **ENERGY CHARTER TRANSIT PROTOCOL DEVELOPMENTS (1)**

- March 1998: Six Caspian/Central Asian states highlighted the necessity to create a commercially attractive environment for investments in O&G pipeline projects, by addressing the political considerations and the technical, financial, commercial and legal issues for the realisation of such projects.
- April 1, 1998: G8 Energy Ministerial held in Moscow with transit as one of three key issues discussed (Transit paper submitted by ECS);
- April 23-24, 1998: ECC established Transit Working Group to follow up;
- <u>December 3-4, 1998:</u> ECC approved TOR of Energy Charter Working Group on Transit;
- <u>December 7, 1999:</u> ECC authorised TWG to commence negotiations of an Energy Charter Protocol on Transit
- February 22, 2000: EC TP negotiations started.



### **ENERGY CHARTER TRANSIT PROTOCOL DEVELOPMENTS (2)**

- <u>December 17-18, 2002:</u> 11 ECC. Multilateral phase of EC TP negotiations finished to be continued by bilateral consultations RF-EU on 3 remaining outstanding issues (REIO clause, RFR, transit tariffs/auctions);
- <u>June 10, 2003:</u> Bilateral consultations RF-EU. Preliminary agreement reached on 3 outstanding issues between delegations subject to approval in the capitals;
- <u>June 23, 2003:</u> Statement of RF Government on EC TP (DPM V.Khristenko) to continue work on three outstanding issues;
- <u>June 26, 2003:</u> 12 ECC. RUF delegation: consultations on 3 EC TP outstanding issues to be continued;
- October 4-6, 2003: RF-EU WTO accession negotiations. EU presented new energy-related agenda of 6 issues ("Lamy package") with demands on transit differing from those in EC TP.

### ECT TRANSIT PROTOCOL DEVELOPMENTS (3)

- <u>December 1, 2003:</u> Statement of RF Government (DPM V.Khristenko) on ECT/WTO/transit: to decouple WTO and EC TP negotiations, transit debate back to EC forum;
- <u>December 10, 2003:</u> 13 ECC. RF delegation: no way to finalise EC TP negotiations until ECT/WTO agenda is decoupled. RF-EU EC TP consultations suspended. Draft EC TP made publicly available to act as a guidance when the negotiating parties develop domestic measures in the field of Transit;
- May 21, 2004: RF-EU WTO negotiations concluded;
- <u>June 15, 2004:</u> 14 ECC. RF and EU stated their readiness to resume EC TP bi-lateral consultations;
- October 15, 2004: new round of RF-EU bi-laterals (at expert level) on three outstanding issues for EC TP finalization. RF experts presented a list of questions of RF concerns re implementation of EC TP (transit tariffs, REIO clause, RFR) in the expanding EU space.

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### **CONTENTS**

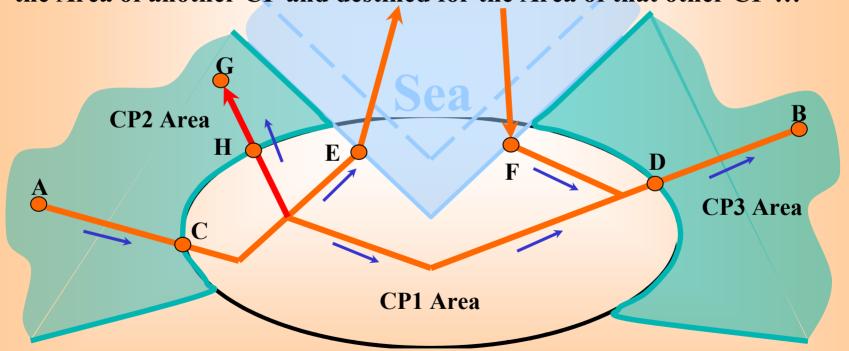
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### **DEFINITION OF TRANSIT (Art. 7(10) ECT)**

### "... (a) Transit means:

- (i) the carriage through the Area of a CP, or to or from port facilities in its Area for loading or unloading, of EMP originating in the Area of another state and destined for the Area of a third state, so long as either the other state or the third state is a CP; or
- (ii) the carriage through the Area of a CP of EMP originating in the Area of another CP and destined for the Area of that other CP ..."



### **ECT TRANSIT PROTOCOL: MAJOR PROVISIONS (1)**

- 1. Obligation to observe Transit Agreements
- 2. Prohibition of unauthorized taking of EMP in Transit
- 3. Definition of Available Capacity in Energy Transport Facilities used for Transit
- 4. Negotiated access of third parties to Available Capacity (mandatory access is excluded)
- 5. Facilitation of construction, expansion or operation of Energy Transport Facilities used for Transit
- 6. Transit Tariffs shall be non-discriminating, objective, reasonable and transparent, not affected by market distortions, and cost-based incl. reasonable ROR

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### **ECT TRANSIT PROTOCOL: MAJOR PROVISIONS (2)**

- 7. Technical and accounting standards harmonized by use of internationally accepted standards
- 8. Energy metering and measuring strengthened at international borders
- 9. Co-ordination in the event of accidental interruption, reduction or stoppage of Transit
- 10. Protection of International Energy Swap Agreements
- 11. Implementation and compliance
- 12. Dispute settlement



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#### **REMAINIG OPEN ISSUES**

- Transit tariffs: Relation between auctions and cost reflection
- Regional Economic Integration Organization (REIO) clause
- Cases of mismatch between expiration date of supply and related transit agreements (Right of First Refusal)



### TRANSIT TARIFFS: ACHIEVEMENT AND REMAINIG ISSUES

### **AGREEMENT ACHIEVED:**

Art. 10(1)-(3): Transit Tariffs shall be non-discriminating, objective, reasonable and transparent, not affected by market distortions, and cost-based incl. reasonable ROR

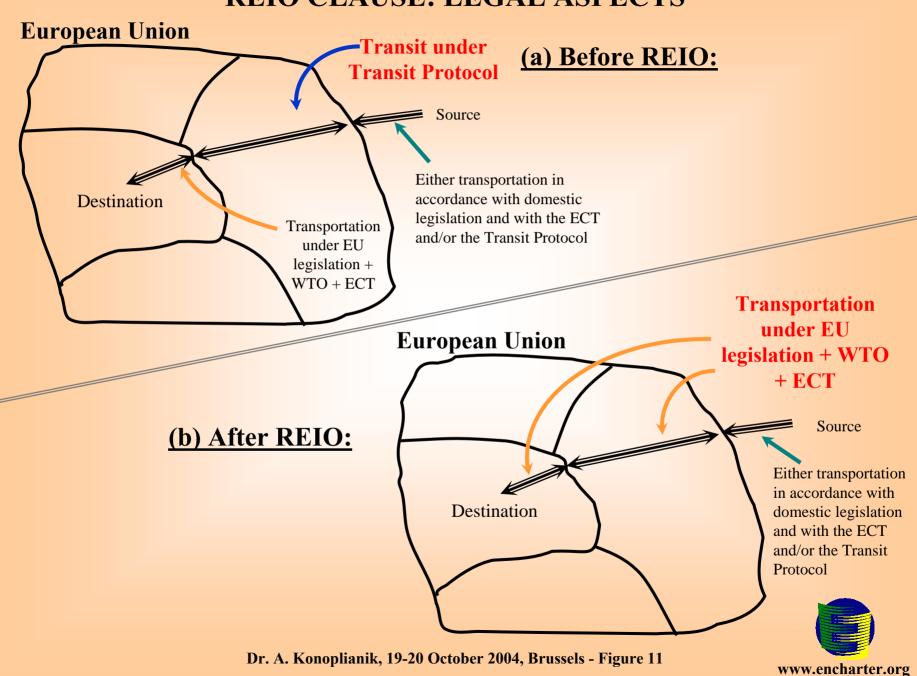
Art. 10(4): accepts congestion management mechanisms

### **OPEN:**

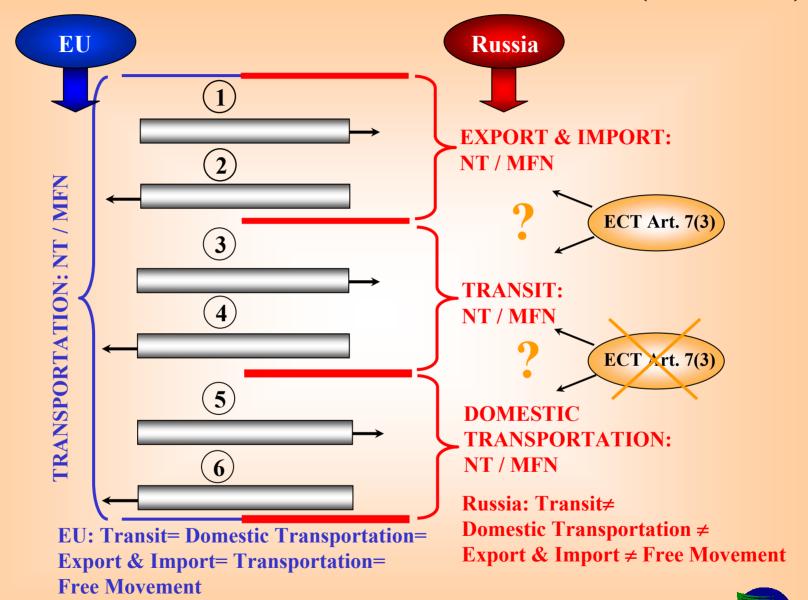
Relation between congestion management mechanisms such as auctions and cost reflection



### **REIO CLAUSE: LEGAL ASPECTS**

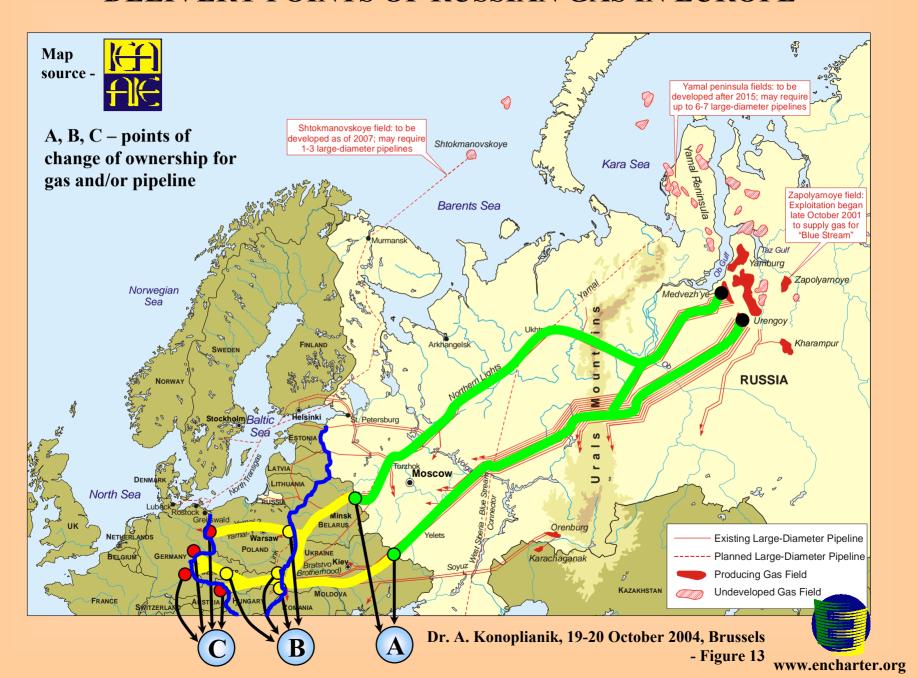


### REIO CLAUSE: TRANSIT VS. TRANSPORTATION (EU/non-EU)



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### **DELIVERY POINTS OF RUSSIAN GAS IN EUROPE**



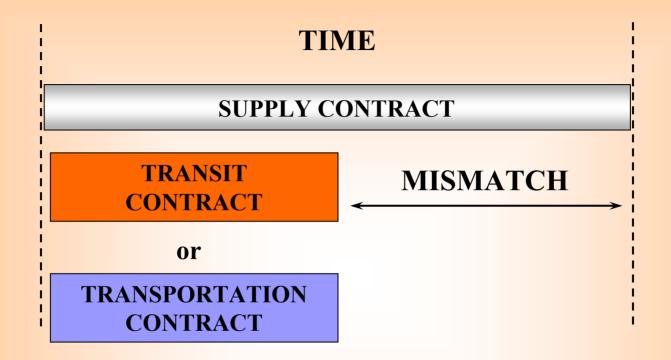
### ROLE OF LONG-TERM SUPPLY CONTRACTS IN GAS SUPPLIES TO EU MEMBER-STATES

	Italy	France	Germany	Spain	Belgium	Greece
Total supplies in 2002 (BCM)	72.5	44.2	94	23	17.5	2.1
Share of imports in total supply (%)	80	96	82	99.5	100	100
Share of LTC in total supply (%)	>90	94	>90	44	91	100
Average residual duration of contracts (years)	14	15	11	NA	NA	13

**Source:** ECS calculations



### MISMATCH BETWEEN LONG-TERM SUPPLY CONTRACT AND CONTRACTED TRANSPORTATION / TRANSIT CAPACITY



Mismatch between expiration dates of long term supply (delivery) contract and transit/transportation contract as integral part to fulfill the delivery contract creates a risk of non-renewal of transit/transportation contract.

**Core issue:** guarantee of access to transportation capacity within the duration of existing (in force) delivery (supply) contract.

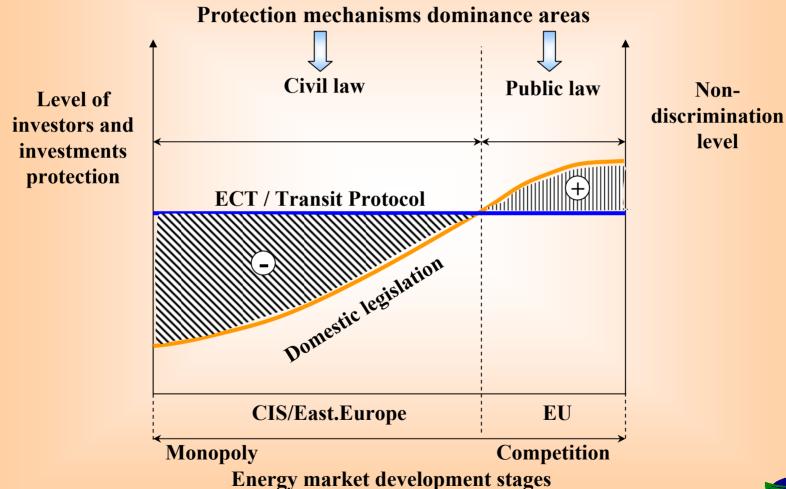
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### ECT / TRANSIT PROTOCOL AS INSTRUMENTS TO FOSTER COMPETITION, NON-DISCRIMINATION, INVESTMENT





#### MAIN ACHIEVEMENTS OF DRAFT TRANSIT PROTOCOL

Strengthen the transit provisions of the ECT, especially:

- Definition of available capacity
- Rules for access to available capacity
- Basic understanding of tariff setting rules
  - cost based, including reasonable ROR, congestion management mechanism possible
  - open: relation between cost based and congestion management



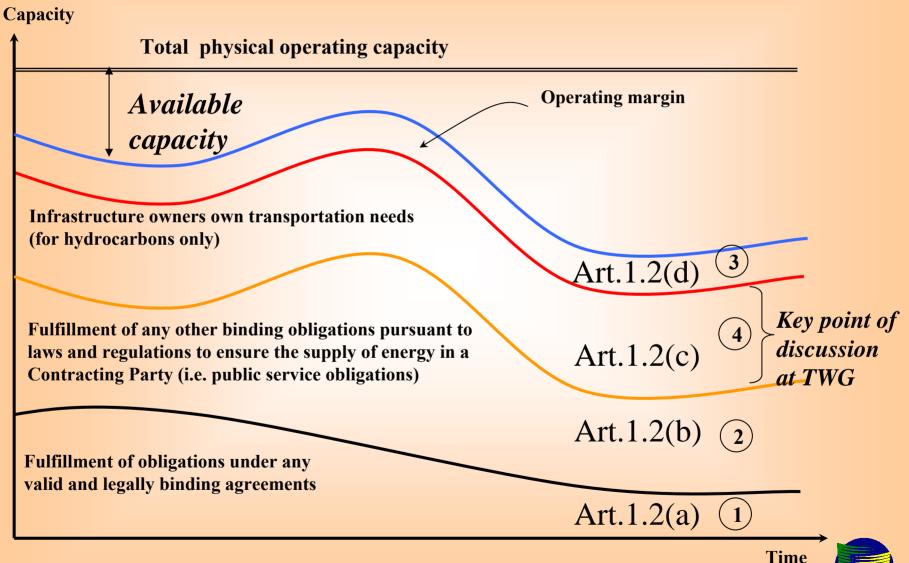
# EXAMPLE: DEFINITION OF AVAILABLE CAPACITY: KEY POINT FOR DISCUSSION = INVESTMENT-ORIENTED PROVISION

TP Art.1.2(c): In the CPs where transportation and supply are not disunited, EC TP definition of AC protects for VICs (producers + shippers + pipeline-owners), within the particular time-frame, access to throughput capacity for the future oil/gas production volumes from the fields where production licenses belongs to such VICs.

(That is an objective investment-oriented provision based on "project financing" demands of financial institutions)



### **EXAMPLE: DEFINITION OF AVAILABLE CAPACITY (Art.1)**



### BENEFITS TO BE EXPECTED OF TRANSIT PROTOCOL IMPLEMENTATION

- Diminishment of risks related to transit
- Better financing terms
- Increase of competitiveness of transit supplies;
- Improvement of energy security (supplies+ demand+ infrastructure).

